

## **House of Representatives**

File No. 862

## General Assembly

January Session, 2013

(Reprint of File No. 286)

Substitute House Bill No. 6355 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 24, 2013

#### AN ACT CONCERNING HOMEOWNER PROTECTION RIGHTS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 49-31k of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 15, 2013*):
- 3 As used in this section and sections 49-31l to 49-31o, inclusive, as
- 4 <u>amended by this act, and section 5 of this act</u>:
- 5 (1) "Mortgagor" means: (A) The owner-occupant of one-to-four
- 6 family residential real property located in this state who is also the
- 7 borrower under a mortgage encumbering such residential real
- 8 property, except an heir or occupying nonowner of a property
- 9 <u>encumbered by a reverse annuity mortgage</u>, which is the primary
- 10 residence of such owner-occupant, or (B) a religious organization that
- 11 is (i) the owner of real property located in this state, and (ii) the
- 12 borrower under a mortgage encumbering such real property;
- 13 (2) "Residential real property" means a one-to-four family dwelling, 14 occupied as a residence by a mortgagor;

15 (3) "Mortgagee" means the [original lender or servicer under a 16 mortgage, or its successors or assigns, who is the holder of any 17 mortgage] owner or servicer of the debt secured by a mortgage on 18 residential real property or real property owned by a religious 19 organization securing a loan made primarily for personal, family, 20 religious or household purposes that is the subject of a foreclosure 21 action;

- 22 (4) "Authority" means the Connecticut Housing Finance Authority 23 created under section 8-244;
- 24 (5) "Mortgage assistance programs" means the mortgage assistance 25 programs developed and implemented by the authority in accordance 26 with sections 8-265cc to 8-265kk, inclusive, 8-265rr and 8-265ss; [and]
- 27 (6) "Religious organization" means an organization that meets the 28 religious purposes test of Section 501(c)(3) of the Internal Revenue 29 Code of 1986; [.]
- 30 (7) "Objectives of the mediation program" (A) means a 31 determination as to whether or not the parties can reach an agreement 32 that will (i) avoid foreclosure by means that may include consideration 33 of any loss mitigation options available through the mortgagee, or (ii) 34 expedite or facilitate the foreclosure in a manner acceptable to the 35 parties, and (B) includes an expectation that all parties shall endeavor 36 to reach such determination with reasonable speed and efficiency by 37 participating in the mediation process in good faith, but without 38 unreasonable and unnecessary delays; and
- 39 (8) "Ability to mediate" means an exhibition on the part of the 40 relevant person of a willingness, including a reasonable ability, to participate in the mediation process in a manner consistent with the 41 42 objectives of the mediation program and in conformity with any 43 obligations imposed in accordance with subdivision (2) of subsection 44 (b) or (c), as applicable, of section 49-31n, as amended by this act, 45 including, but not limited to, a willingness and reasonable ability to 46 respond to questions and specify or estimate when particular decisions

47 will be made or particular information will be furnished and, with 48 respect to the mortgagee, a reasonable familiarity with the loan file, 49 any loss mitigation options that are available to the mortgagor and the 50 material issues raised in prior mediation sessions. Reasonable 51 familiarity with such material issues may be achieved by becoming 52 reasonably familiar with the mediator reports submitted in accordance 53 with subdivision (4) of subsections (b) and (c) of section 49-31n, as 54 amended by this act, to the extent such reports are available.

- Sec. 2. Section 49-31*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 15, 2013*):
- 57 (a) Prior to July 1, 2014: (1) Any action for the foreclosure of a 58 mortgage on residential real property with a return date during the 59 period from July 1, 2008, to June 30, 2009, inclusive, shall be subject to 60 the provisions of subsection (b) of this section, and (2) any action for 61 the foreclosure of a mortgage on (A) residential real property with a 62 return date during the period from July 1, 2009, to June 30, 2014, 63 inclusive, or (B) real property owned by a religious organization with a 64 return date during the period from October 1, 2011, to June 30, 2014, 65 inclusive, shall be subject to the provisions of subsection (c) of this 66 section.

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- (b) (1) Prior to July 1, [2012] <u>2014</u>, when a mortgagee commences an action for the foreclosure of a mortgage on residential real property with a return date during the period from July 1, 2008, to June 30, 2009, inclusive, the mortgagee shall give notice to the mortgagor of the foreclosure mediation program established in section 49-31m by attaching to the front of the foreclosure complaint that is served on the mortgagor: (A) A copy of the notice of the availability of foreclosure mediation, in such form as the Chief Court Administrator prescribes, and (B) a foreclosure mediation request form, in such form as the Chief Court Administrator prescribes.
- 77 (2) Except as provided in subdivision (3) of this subsection, a 78 mortgagor may request foreclosure mediation by submitting the

foreclosure mediation request form to the court and filing an appearance not more than fifteen days after the return date for the foreclosure action. Upon receipt of the foreclosure mediation request form, the court shall notify each appearing party that a foreclosure mediation request form has been submitted by the mortgagor.

- (3) The court may grant a mortgagor permission to submit a foreclosure mediation request form and file an appearance after the fifteen-day period established in subdivision (2) of this subsection, for good cause shown. [, except that no foreclosure mediation request form may be submitted and no appearance may be filed more than twenty-five days after the return date.]
- 90 (4) No foreclosure mediation request form may be submitted to the court under this subsection on or after July 1, [2012] 2014.
  - (5) If at any time on or after July 1, 2008, but prior to July 1, [2012] 2014, the court determines that the notice requirement of subdivision (1) of this subsection has not been met, the court may, upon its own motion or upon the written motion of the mortgagor, issue an order that no judgment may enter for fifteen days during which period the mortgagor may submit a foreclosure mediation request form to the court.
  - (6) Notwithstanding any provision of the general statutes or any rule of law to the contrary, prior to July 1, [2012] 2014, no judgment of strict foreclosure nor any judgment ordering a foreclosure sale shall be entered in any action subject to the provisions of this subsection and instituted by the mortgagee to foreclose a mortgage on residential real property unless: (A) Notice to the mortgagor has been given by the mortgagee in accordance with subdivision (1) of this subsection and the time for submitting a foreclosure mediation request form has expired and no foreclosure mediation request form been submitted, or if such notice has not been given, the time for submitting a foreclosure mediation request form pursuant to subdivision (2) or (3) of this subsection has expired and no foreclosure mediation request

form has been submitted, or (B) the mediation period set forth in subdivision (b) of section 49-31n has expired or has otherwise terminated, whichever is earlier.

- (7) None of the mortgagor's or mortgagee's rights in the foreclosure action shall be waived by the mortgagor's submission of a foreclosure mediation request form to the court.
- 117 (c) (1) Prior to July 1, 2014, when a mortgagee commences an action 118 for the foreclosure of a mortgage on residential real property with a 119 return date on or after July 1, 2009, or, with respect to real property 120 owned by a religious organization, a return date on or after October 1, 121 2011, the mortgagee shall give notice to the mortgagor of the 122 foreclosure mediation program established in section 49-31m, as 123 amended by this act, by attaching to the front of the writ, summons 124 and complaint that is served on the mortgagor: (A) A copy of the 125 notice of foreclosure mediation, in such form as the Chief Court 126 Administrator prescribes, (B) a copy of the foreclosure mediation 127 certificate form described in subdivision (3) of this subsection, in such 128 form as the Chief Court Administrator prescribes, (C) a blank 129 appearance form, in such form as the Chief Court Administrator 130 prescribes, [and] (D) with respect to an action for the foreclosure of a 131 mortgage on residential real property with a return date on or after 132 October 1, 2011, to September 30, 2013, inclusive, a mediation 133 information form and a notice containing contact information for 134 authority-approved consumer credit counseling agencies, which form 135 and notice shall be in such form as the Chief Court Administrator 136 prescribes, [. Such mediation information form shall be] and which 137 form shall be designed to elicit current financial information and such 138 other nonfinancial information from the mortgagor as the Chief Court 139 Administrator, in consultation with representatives from the banking 140 industry and consumer advocates, determines will [be useful to] 141 further the objectives of the mediation [process] program. The 142 instructions to the mediation information form shall explain that the 143 completed mediation information form, along with accompanying 144 documentation reasonably requested from the mortgagor by way of

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145 such instructions, shall be delivered to the mortgagee's counsel not 146 later than fifteen business days prior to the date of the initial mediation session, as identified in the notice provided pursuant to subdivision (2) 147 148 of subsection (c) of section 49-31n, as amended by this act, and (E) for an action to foreclose a mortgage on residential real property with a 149 return date on or after October 1, 2013, the mediation information form 150 151 shall instruct the mortgagor as to the objectives of the mediation 152 program, explain the preliminary process of meeting with the mediator as described in subdivision (4) of this subsection, instruct the 153 154 mortgagor to begin gathering financial documentation commonly used 155 in foreclosure mediation for use in meeting with the mediator and in 156 mediation, and include a notice containing contact information for 157 authority-approved consumer counseling agencies, which shall be in 158 such form as the Chief Court Administrator prescribes. The content of 159 the mediation information form shall be designed by the Chief Court Administrator in consultation with representatives from the banking 160 161 industry and consumer advocates.

- (2) The court shall issue a notice of foreclosure mediation described in subdivision (3) of this subsection to the mortgagor not later than the date three business days after the date the mortgagee returns the writ to the court.
- 166 (3) The notice of foreclosure mediation shall instruct the mortgagor 167 to file the appearance and foreclosure mediation certificate forms with 168 the court not later than the date fifteen days from the return date for 169 the foreclosure action. [Such] With respect to actions with a return date 170 on or after October 1, 2011, to September 30, 2013, inclusive, such notice shall remind the mortgagor to deliver the completed mediation 171 172 information form and the accompanying documentation described in 173 subdivision (1) of this subsection and encourage such delivery in 174 advance of the required date. With respect to actions with a return date 175 on or after October 1, 2013, to June 30, 2014, inclusive, such notice shall 176 instruct the mortgagor to begin gathering financial information commonly used in foreclosure mediation for use in meeting with the 177 mediator and in mediation. The mediation information form and 178

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accompanying documentation shall not, without the explicit written instruction of the mortgagor, be publicly available. Such notice of foreclosure mediation shall be accompanied by materials from the Department of Banking, as prescribed by the Chief Court Administrator, which shall describe the community-based resources available to the mortgagor, including authority-approved housing counseling agencies that may assist with preparation [of the mediation information form] for mediation and application for mortgage assistance programs. The foreclosure mediation certificate form shall require the mortgagor to provide sufficient information to permit the court to confirm that the defendant in the foreclosure action is a mortgagor, and to certify that said mortgagor has sent a copy of the mediation certificate form to the plaintiff in the action.

(4) Upon receipt of the mortgagor's appearance and foreclosure mediation certificate forms, and provided the court confirms the defendant in the foreclosure action is a mortgagor and that said mortgagor has sent a copy of the mediation certificate form to the plaintiff, the court shall [schedule a date for foreclosure mediation in accordance with subsection (c) of section 49-31n. The court shall issue notice of such mediation date to all appearing parties] assign the case to mediation and issue notice of such assignment to all appearing parties, which notice shall include an electronic mail address for all communications related to the mediation. The court shall issue such notice not earlier than the date five business days after the return date or by the date three business days after the date on which the court receives the mortgagor's appearance and foreclosure mediation certificate forms, whichever is later, except that if the court does not receive the appearance and foreclosure mediation certificate forms from the mortgagor by the date fifteen days after the return date for the foreclosure action, the court shall not [schedule such mediation.] assign the case to mediation. Promptly upon receipt of the notice of assignment, but not later than the thirty-fifth day following the return date, the mortgagee or its counsel shall deliver to the mediator, via the electronic mail address provided for communications related to the

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213 mediation, and to the mortgagor, via first class, priority or overnight 214 mail, (A) an account history identifying all credits and debits assessed 215 to the loan account and any related escrow account in the immediately 216 preceding twelve-month period and an itemized statement of the amount required to reinstate the mortgage loan with accompanying 217 information, written in plain language, to explain any codes used in 218 219 the history and statement which are not otherwise self-explanatory, (B) 220 the name, business mailing address, electronic mail address, facsimile 221 number and direct telephone number of an individual able to respond 222 with reasonable adequacy and promptness to questions relative to the 223 information submitted to the mediator pursuant to this subdivision, 224 and any subsequent updates to such contact information, which shall 225 be provided reasonably promptly to the mediator via the electronic 226 mail address provided for communication related to the mediation, (C) 227 all reasonably necessary forms and a list of all documentation reasonably necessary for the mortgagee to evaluate the mortgagor for 228 229 common alternatives to foreclosure that are available through the mortgagee, if any, (D) a copy of the note and mortgage, (E) summary 230 231 information regarding the status of any pending foreclosure avoidance 232 efforts being undertaken by the mortgagee, (F) a copy of any loss 233 mitigation affidavit filed with the court, and (G) at the mortgagee's 234 option, (i) the history of foreclosure avoidance efforts with respect to 235 the mortgagor, (ii) information regarding the condition of mortgaged 236 property, and (iii) such other information as the mortgagee may 237 determine is relevant to meeting the objectives of the mediation 238 program. Following the mediator's receipt of such information, the 239 court shall assign a mediator to the mediation and schedule a meeting 240 with the mediator and the mortgagor and shall endeavor to schedule 241 such meeting on or prior to the forty-ninth day following the return 242 date. The notice of such meeting shall instruct the mortgagor to 243 complete the forms prior to the meeting and to furnish such forms together with the documentation contained in the list, as provided by 244 245 the mortgagee following the filing of the foreclosure mediation certificate, at the meeting. At such meeting, the mediator shall review 246 247 such forms and documentation with the mortgagor, along with the

information supplied by the mortgagee, in order to discuss the options 248 that may be available to the mortgagor, including any community-249 based resources, and assist the mortgagor in completing the forms and 250 251 furnishing the documentation necessary for the mortgagee to evaluate 252 the mortgagor for alternatives to foreclosure. The mediator may elect 253 to schedule subsequent meetings with the mortgagor and determine 254 whether any mortgagor may be excused from an in-person appearance 255 at such subsequent meeting. As soon as practicable, but in no case later 256 than the eighty-fourth day following the return date, the mediator 257 shall facilitate and confirm the submission by the mortgagor of the 258 forms and documentation to the mortgagee's counsel via electronic 259 means and, at the mortgagee's election, directly to the mortgagee per 260 the mortgagee's instruction, and determine, based on the mortgagor's 261 attendance at the meetings and the extent the mortgagor completed the 262 forms and furnished the documentation contemplated in this subdivision, or failed to perform such tasks through no material fault 263 264 of the mortgagee, and file a report with the court indicating, (I) whether mediation shall be scheduled with the mortgagee, (II) whether 265 266 the mortgagor attended scheduled meetings with the mediator, (III) 267 whether the mortgagor fully or substantially completed the forms and furnished the documentation requested by the mortgagee, (IV) the 268 269 date on which the mortgagee supplied the forms and documentation, 270 and (V) any other information the mediator determines to be relevant 271 to the objectives of the mediation program. No meeting or 272 communication between the mediator and mortgagor under this 273 subdivision shall be treated as an impermissible ex parte 274 communication. If the mediator determines that the mortgagee shall 275 participate in mediation, the court shall promptly issue notice to all parties of such determination and schedule a mediation session 276 277 between the mortgagee and mortgagor in accordance with subsection 278 (c) of section 49-31n, as amended by this act, to be held not later than 279 five weeks following the submission to the mortgagee of the forms and 280 documentation contemplated in this subdivision. If the mediator 281 determines that no sessions between the mortgagee and mortgagor 282 shall be scheduled, the court shall promptly issue notice to all parties

regarding such determination and mediation shall be terminated. Any mortgagor wishing to contest such determination shall petition the court and show good cause for reinclusion in the mediation program, including, but not limited to, a material change in financial circumstances or a mistake or misunderstanding of the facts by the mediator.

- (5) Notwithstanding the provisions of this subsection, the court may refer a foreclosure action brought by a mortgagee to the foreclosure mediation program at any time, for good cause shown, provided the mortgagor has filed an appearance in said action and further provided the court shall, not later than the date three business days after the date on which it makes such referral, send a notice to each appearing party Ischeduling the first foreclosure mediation session for a date not later than the date thirty-five days from the date of such referral] assigning the case to mediation and requiring the parties to participate in the premediation process described in subdivision (4) of this subsection, with the court establishing deadlines to ensure that the premediation process is to be completed by the parties as expeditiously as the circumstances warrant and permit. When determining whether good cause exists, the court shall consider whether the parties are likely to benefit from mediation and, in the case of a referral after prior attempts at mediation have been terminated, whether there has been a material change in circumstances.
- (6) Notwithstanding any provision of the general statutes or any rule of law, prior to July 1, 2014, (A) for the period of time which shall not exceed eight months from the return date, the mortgagor shall be permitted to file an answer, special defenses or counterclaims, but no mortgagee or mortgagor shall make any motion, request or demand with respect to the other, except those motions, requests or demands that relate to the mediation program described in section 49-31m, as amended by this act, and the mediation sessions held pursuant to such program, provided (i) a mortgagor seeking to contest the court's jurisdiction may file a motion to dismiss and the mortgagee may object to such motion to dismiss in accordance with applicable law and the

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317 rules of the courts, and (ii) if the mortgagor elects to make any other 318 motion, request or demand with respect to the mortgagee, the eight-319 month limit shall no longer apply to either party; and (B) no judgment 320 of strict foreclosure nor any judgment ordering a foreclosure sale shall 321 be entered in any action subject to the provisions of this subsection and 322 instituted by the mortgagee to foreclose a mortgage on residential real 323 property or real property owned by a religious organization unless: (i) 324 The mediation period set forth in subsection (c) of section 49-31n, as 325 amended by this act, has expired or has otherwise terminated, 326 whichever is earlier, and, if fewer than eight months has elapsed from 327 the return date at the time of termination, fifteen days have elapsed 328 since such termination and any pending motion or request to extend 329 the mediation period has been heard and denied by the court, or (ii) 330 the mediation program is not otherwise required or available. Nothing 331 in this subdivision shall affect any motion made or any default or 332 judgment entered on or before June 30, 2011.

333 (7) With respect to foreclosure actions with a return date on or after July 1, 2011, to June 30, 2014, inclusive, notwithstanding any provision of the general statutes or any rule of law to the contrary, the mortgagee shall be permitted [, on or before July 1, 2014, and] following the eightmonth or fifteen-day period described in subdivision (6) of this subsection, to simultaneously file, as applicable, (A) a motion for default, and (B) a motion for judgment of strict foreclosure or a motion for judgment of foreclosure by sale with respect to the mortgagor in the foreclosure action.

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- 342 (8) None of the mortgagor's or mortgagee's rights in the foreclosure 343 action shall be waived by participation in the foreclosure mediation 344 program.
- 345 Sec. 3. Section 49-31m of the general statutes is repealed and the 346 following is substituted in lieu thereof (*Effective July 15, 2013*):
- 347 The Chief Court Administrator shall establish in each judicial 348 district a foreclosure mediation program in actions to foreclose

349 mortgages on residential real property or real property owned by a 350 religious organization. Such foreclosure mediation shall (1) address all 351 issues of foreclosure, including, but not limited to, reinstatement of the 352 mortgage, disposition of the property through means other than the 353 foreclosure process, including short sales and deeds in lieu of 354 foreclosure, assignment of law days, assignment of sale date, 355 restructuring of the mortgage debt and foreclosure by decree of sale, 356 and (2) be conducted by foreclosure mediators who (A) have a duty to 357 be unbiased and are employed by the Judicial Branch, (B) are trained 358 in mediation and all relevant aspects of the law, as determined by the Chief Court Administrator, (C) have knowledge of the community-359 360 based resources that are available in the judicial district in which they 361 serve, and (D) have knowledge of the mortgage assistance programs. 362 Such mediators may refer mortgagors who participate in the 363 foreclosure mediation program to community-based resources when 364 appropriate and to the mortgage assistance programs. Such mediators 365 shall not give legal advice to any party in mediation.

Sec. 4. Section 49-31n of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 15, 2013*):

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- (a) Prior to July 1, 2014: (1) Any action for the foreclosure of a mortgage on residential real property with a return date during the period from July 1, 2008, to June 30, 2009, inclusive, shall be subject to the provisions of subsection (b) of this section, and (2) any action for the foreclosure of a mortgage on (A) residential real property with a return date during the period from July 1, 2009, to June 30, 2014, inclusive, or (B) real property owned by a religious organization with a return date during the period from October 1, 2011, to June 30, 2014, inclusive, shall be subject to the provisions of subsection (c) of this section.
- (b) (1) For any action for the foreclosure of a mortgage on residential real property with a return date during the period from July 1, 2008, to June 30, 2009, inclusive, the mediation period under the foreclosure mediation program established in section 49-31m, as amended by this

act, shall commence when the court sends notice to each appearing party that a foreclosure mediation request form has been submitted by a mortgagor to the court, which notice shall be sent not later than three business days after the court receives a completed foreclosure mediation request form. The mediation period shall conclude not [more than sixty days after the return date for the foreclosure action] later than the conclusion of the third mediation session between the mortgagor and mortgagee or seven months after the return date, whichever is earlier, except that the court may, in its discretion, for good cause shown, upon the motion of any party or the mediator, (A) extend [, by not more than thirty days, or shorten the mediation period on its own motion or upon motion of any party, or (B) extend by not more than thirty days the mediation period upon written request of the mediator] the mediation period subject to the provisions of subdivision (9) of this subsection or shorten the mediation period.

(2) The first mediation session shall be held not later than fifteen business days after the court sends notice to all parties that a foreclosure mediation request form has been submitted to the court. The mortgagor and mortgagee shall appear in person at each mediation session and shall have [authority to agree to a proposed settlement] the ability to mediate, except that (A) if [the mortgagee] a party is represented by counsel, the [mortgagee's] party's counsel may appear in lieu of the [mortgagee] party to represent the [mortgagee's] party's interests at the mediation, provided [such counsel has the authority to agree to a proposed settlement the party has the ability to mediate, the mortgagor attends the first mediation session in person, and the [mortgagee] party is available (i) during the mediation session by telephone, and (ii) to participate in the mediation session by speakerphone, provided an opportunity is afforded for confidential discussions between the [mortgagee and mortgagee's] party and party's counsel, [and] (B) following the initial mediation session, if there are two or more mortgagors who are self-represented, only one mortgagor shall be required to appear in person at each subsequent mediation session unless good cause is shown, provided the other

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416 mortgagors are available (i) during the mediation session, and (ii) to participate in the mediation session by speakerphone, [provided an opportunity is afforded for confidential discussions among the 419 mortgagors and such mortgagors' counsel. The court shall not award 420 attorney's fees to any mortgagee for time spent in any mediation session if the court finds that such mortgagee has failed to comply with 422 this subdivision, unless the court finds reasonable cause for such 423 failure.] and (C) if a party suffers from a disability or other significant 424 hardship that imposes an undue burden on such party to appear in 425 person, the mediator may grant permission to such party to participate in the mediation session by telephone. A mortgagor's spouse, who is 426 427 not a mortgagor but who lives in the subject property, may appear at 428 each mediation session, provided all appearing mortgagors consent, in 429 writing, to such spouse's appearance or such spouse shows good cause 430 for his or her appearance and the mortgagors consent in writing to the disclosure of nonpublic personal information to such spouse. If the 431 432 mortgagor has submitted a complete package of financial documentation in connection with a request for a particular 433 434 foreclosure alternative, the mortgagee shall have thirty-five days from 435 the receipt of the completed package to respond with a decision and, if 436 the decision is a denial of the request, provide the reasons for such denial. If the mortgagor has, in connection with a request for a 437 foreclosure alternative, submitted a financial package that is not 438 439 complete, or if the mortgagee's evaluation of a complete package 440 reveals that additional information is necessary to underwrite the request, the mortgagee shall request the missing or additional 442 information within a reasonable period of time of such evaluation. If the mortgagee's evaluation of a complete package reveals that 443 additional information is necessary to underwrite the request, the 444 445 thirty-five-day deadline for a response shall be extended but only for 446 so long as is reasonable given the timing of the mortgagor's submission 447 of such additional information and the nature and context of the required underwriting. Not later than the third business day after each 448 mediation session held on or after the effective date of this act, the 449 450 mediator shall file with the court a report indicating, to the extent

451 applicable, (i) the extent to which each of the parties complied with the 452 requirements set forth in this subdivision, including the requirement to 453 engage in conduct that is consistent with the objectives of the 454 mediation program and to possess the ability to mediate, (ii) whether 455 the mortgagor submitted a complete package of financial documentation to the mortgagee, (iii) a general description of the 456 foreclosure alternative being requested by the mortgagor, (iv) whether 457 458 the mortgagor has previously been evaluated for similar requests, whether prior to mediation or in mediation, and, if so, whether there 459 460 has been any apparent change in circumstances since a decision was 461 made with respect to that prior evaluation, (v) whether the mortgagee 462 has responded to the mortgagor's request for a foreclosure alternative 463 and, if so, a description of the response and whether the mediator is 464 aware of any material reason not to agree with the response, (vi) 465 whether the mortgagor has responded to an offer made by the mortgagee on a reasonably timely basis, and if so, an explanation of 466 467 the response, (vii) whether the mortgagee has requested additional 468 information from the mortgagor and, if so, the stated reasons for the 469 request and the date by which such additional information shall be 470 submitted so that information previously submitted by the mortgagor, 471 to the extent possible, may still be used by the mortgagee in conducting its review, (viii) whether the mortgagor has supplied, on a 472 reasonably timely basis, any additional information that was 473 reasonably requested by the mortgagee, and, if not, the stated reason 474 for not doing so, (ix) if information provided by the mortgagor is no 475 476 longer current for purposes of evaluating a foreclosure alternative, a description of the out-of-date information and an explanation as to 477 478 how and why such information is no longer current, (x) whether the 479 mortgagee has provided a reasonable explanation of the basis for a 480 decision to deny a request for a loss mitigation option or foreclosure 481 alternative and whether the mediator is aware of any material reason not to agree with that decision, (xi) whether the mortgagee has 482 complied with the timeframes set forth in this subdivision for 483 responding to requests for decisions, (xii) if a subsequent mediation 484 485 session is expected to occur, a general description of the expectations

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for such subsequent session and for the parties prior to such subsequent session and, if not otherwise addressed in the report, whether the parties satisfied the expectations set forth in previous reports, and (xiii) a determination of whether the parties will benefit from further mediation. The mediator shall deliver a copy of such report to each party to the mediation when the mediator files the report. The parties shall have the opportunity to submit their own supplemental information following the filing of the report, provided such supplemental information shall be submitted not later than five business days following the receipt of the mediator's report. Any request by the mortgagee to the mortgagor for additional or updated financial documentation shall be made in writing. The court may impose sanctions on any party or on counsel to a party if such party or such counsel engages in intentional or a pattern or practice of conduct during the mediation process that is contrary to the objectives of the mediation program. Any sanction that is imposed shall be proportional to the conduct and consistent with the objectives of the mediation program. Available sanctions shall include, but not be limited to, terminating mediation, ordering the mortgagor or mortgagee to mediate in person, forbidding the mortgagee from charging the mortgagor for the mortgagee's attorney's fees, awarding attorney's fees, and imposing fines. In the case of egregious misconduct, the sanctions shall be heightened. The court shall not award attorney's fees to any mortgagee for time spent in any mediation session if the court finds that such mortgagee has failed to comply with this subdivision, unless the court finds reasonable cause for such failure.

(3) [Not later than two days after the conclusion of the first mediation session, the mediator shall determine whether the parties will benefit from further mediation. The mediator shall file with the court a report setting forth such determination and mail a copy of such report to each appearing party.] If the mediator reports to the court that the parties will not benefit from further mediation, the mediation period shall terminate automatically. If the mediator reports to the

520 court after the first <u>or second</u> mediation session that the parties may 521 benefit from further mediation, the mediation period shall continue.

- (4) [If the mediator has submitted a report to the court that the parties may benefit from further mediation pursuant to subdivision (3) of this subsection, not more than two days after the conclusion of the mediation, but not later than the termination of the mediation period set forth in subdivision (1) of this subsection, the mediator shall file a report with the court describing the proceedings and specifying the issues resolved, if any, and any issues not resolved pursuant to the mediation. The filing of the report shall terminate the mediation period automatically.] If the mediation period concludes and certain issues have not been resolved pursuant to the mediation, the mediator may refer the mortgagor to any appropriate community-based services that are available. [in the judicial district, but any such referral shall not cause a delay in the mediation process.]
- (5) The Chief Court Administrator shall establish policies and procedures to implement this subsection. Such policies and procedures shall, at a minimum, provide that the mediator shall advise the mortgagor at the first [mediation session] meeting required by [subdivision (2) of this subsection] subdivision (4) of subsection (c) of section 49-31*l*, as amended by this act, that [: (A) Such mediation does not suspend the mortgagor's obligation to respond to the foreclosure action; and (B)] a judgment of strict foreclosure or foreclosure by sale may cause the mortgagor to lose the residential real property to foreclosure.
  - (6) In no event shall any determination issued by a mediator under this program form the basis of an appeal of any foreclosure judgment.
- (7) Foreclosure mediation request forms shall not be accepted by the court under this subsection on or after July 1, [2012] 2014, and the foreclosure mediation program shall terminate when all mediation has concluded with respect to any applications submitted to the court prior to July 1, 2014.

(8) At any time during the mediation period, the mediator may refer a mortgagor who is the owner-occupant of one-to-four family residential real property to the mortgage assistance programs, except that any such referral shall not prevent a mortgagee from proceeding to judgment when the conditions specified in subdivision (6) of subsection (b) of section 49-31*l*, as amended by this act, have been satisfied.

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(9) (A) The mediation period shall conclude following the third mediation session or if more than seven months have elapsed since the return date. Not later than fifteen days following the conclusion of the mediation period, and any extended mediation sessions held in accordance with this subdivision, any party may move for, or the mediator may request, an extension of the mediation period. The court shall grant only one additional mediation session per motion or request upon a finding that it is highly probable the parties will reach an agreement through mediation. The court may also grant one additional mediation session per motion or request upon a finding that any party has engaged, either intentionally or by a pattern or practice, in conduct that is contrary to the objectives of the mediation program. The court shall make its ruling not later than twenty days after the filing of such motion or request, and no judgment of strict foreclosure or any judgment ordering a foreclosure sale shall be entered until (i) the court denies the motion or request, or (ii) the conclusion of the extended mediation session, except as provided in subparagraph (B) of this subdivision. Upon the grant of an additional mediation session following the proper finding, the court shall establish an expeditious deadline for such extended mediation session to occur. Such extended mediation period shall conclude following such extended mediation session.

(B) The mediation period may be extended for one additional mediation session without a hearing held pursuant to this subdivision provided all parties to the mediation agree that such parties would benefit from such a session and, in consultation with the mediator, establish an expeditious deadline for such session to take place.

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 (C) To determine whether to extend mediation, the court may consider all matters that have arisen in the mediation, including, but not limited to, the number of motions to extend mediation, the reasons for which an agreement has not been reached, the objectives of the mediation program, the extent to which the parties will benefit from further mediation, the reports submitted by the mediator, papers submitted in connection with any motion, and any supplemental reports submitted by a party. The court shall articulate its reasons in the order granting or denying any such motion or request to extend mediation.

- (10) For any case pending as of October 1, 2013, in which mediation is ongoing, (A) if three or fewer sessions have been held, such case shall be treated as if no sessions have been held as of said date for purposes of subdivision (9) of this subsection, and (B) if four or more sessions have been held, then any party or the mediator may move to terminate the mediation period or extend such period in accordance with subdivision (9) of this subsection and, if no such motion to extend is made, the mediation period shall conclude after the third mediation session occurring after October 1, 2013.
- (c) (1) For any action for the foreclosure of a mortgage on residential real property with a return date during the period from July 1, 2009, to June 30, 2014, inclusive, or for any action for the foreclosure of a mortgage on real property owned by a religious organization with a return date during the period from October 1, 2011, to June 30, 2014, inclusive, the mediation period under the foreclosure mediation program established in section 49-31m, as amended by this act, shall commence when the court sends notice to each appearing party scheduling the first foreclosure mediation session. The mediation period shall conclude [not later than the date sixty days after the return date for the foreclosure action] not later than the conclusion of the third mediation session between the mortgagor and mortgagee or seven months after the return date, whichever is earlier, except that the court may, in its discretion, for good cause shown, [(A) extend, by not more than thirty days, or shorten the mediation period on its own

motion or upon motion of any party, or (B) extend by not more than thirty days the mediation period upon written request of the mediator] upon the motion of any party or request by the mediator, extend the mediation period subject to the provisions of subdivision (9) of this subsection or shorten the mediation period.

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(2) [The first mediation session shall be held not later than fifteen business days after the court sends notice to each appearing party in accordance with subdivision (4) of subsection (c) of section 49-31l. On and after October 1, 2011, the first mediation session shall be held not later than thirty-five days after the court sends notice to each appearing party in accordance with subdivision (4) of subsection (c) of this section. On and after October 1, 2011, not later than fifteen business days prior to the date of the initial mediation session, the mortgagee shall deliver to the mortgagor (A) an account history identifying all credits and debits assessed to the loan account in the immediately preceding twelve-month period, and (B) the name, business mailing address, electronic mail address, facsimile number and direct telephone number of an individual able to process requests to refinance or modify the mortgage loan at issue or otherwise take action to avoid foreclosure of the mortgage. Any updates to the information provided pursuant to subparagraph (B) of this subdivision shall be provided reasonably promptly to the mortgagor and such mortgagor's counsel.] The mortgagor and mortgagee shall appear in person at each mediation session and shall have [authority to agree to a proposed settlement] the ability to mediate, except that [(i)] (A) if [the mortgagee] a party is represented by counsel, the [mortgagee's] party's counsel may appear in lieu of the [mortgagee] party to represent the [mortgagee's] party's interests at the mediation, provided [such counsel has the authority to agree to a proposed settlement] the party has the ability to mediate, the mortgagor attends the first mediation session in person and the [mortgagee] party is available [(I)] (i) during the mediation session by telephone, and [(II)] (ii) to participate in the mediation session by speakerphone, provided an opportunity is afforded for confidential discussions between the

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[mortgagee] party and [mortgagee's] party's counsel, [and (ii)] (B) following the initial mediation session, if there are two or more mortgagors who are self-represented, only one mortgagor shall be required to appear in person at each subsequent mediation session unless good cause is shown, provided the other mortgagors are available [(I)] (i) during the mediation session, and [(II)] (ii) to participate in the mediation session by speakerphone, [provided an opportunity is afforded for confidential discussions among the mortgagors and such mortgagors' counsel. The court shall not award attorney's fees to any mortgagee for time spent in any mediation session if the court finds that such mortgagee has failed to comply with this subdivision, unless the court finds reasonable cause for such failure.] and (C) if a party suffers from a disability or other significant hardship that imposes an undue burden on such party to appear in person, the mediator may grant permission to such party to participate in the mediation session by telephone. A mortgagor's spouse, who is not a mortgagor but who lives in the subject property, may appear at each mediation session, provided all appearing mortgagors consent, in writing, to such spouse's appearance or such spouse shows good cause for his or her appearance and the mortgagors consent, in writing, to the disclosure of nonpublic personal information to such spouse. If the mortgagor has submitted a complete package of financial documentation in connection with a request for a particular foreclosure alternative, the mortgagee shall have thirty-five days from the receipt of the completed package to respond with a decision and, if the decision is a denial of the request, provide the reasons for such denial. If the mortgagor has, in connection with a request for a foreclosure alternative, submitted a financial package that is not complete, or if the mortgagee's evaluation of a complete package reveals that additional information is necessary to underwrite the request, the mortgagee shall request the missing or additional information within a reasonable period of time of such evaluation. If the mortgagee's evaluation of a complete package reveals that additional information is necessary to underwrite the request, the thirty-five-day deadline for a response shall be extended but only for

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689 so long as is reasonable given the timing of the mortgagor's submission 690 of such additional information and the nature and context of the required underwriting. Not later than the third business day after each mediation session, the mediator shall file with the court a report 692 693 indicating, to the extent applicable, (i) the extent to which each of the 694 parties complied with the requirements set forth in this subdivision, 695 including the requirement to engage in conduct that is consistent with 696 the objectives of the mediation program and to possess the ability to mediate, (ii) whether the mortgagor submitted a complete package of 697 698 financial documentation to the mortgagee, (iii) a general description of 699 the foreclosure alternative being requested by the mortgagor, (iv) 700 whether the mortgagor has previously been evaluated for similar requests, whether prior to mediation or in mediation, and, if so, 702 whether there has been any apparent change in circumstances since a 703 decision was made with respect to that prior evaluation, (v) whether 704 the mortgagee has responded to the mortgagor's request for a 705 foreclosure alternative and, if so, a description of the response and whether the mediator is aware of any material reason not to agree with 706 707 the response, (vi) whether the mortgagor has responded to an offer 708 made by the mortgagee on a reasonably timely basis, and if so, an 709 explanation of the response, (vii) whether the mortgagee has requested additional information from the mortgagor and, if so, the stated 710 reasons for the request and the date by which such additional 712 information shall be submitted so that information previously 713 submitted by the mortgagor, to the extent possible, may still be used 714 by the mortgagee in conducting its review, (viii) whether the mortgagor has supplied, on a reasonably timely basis, any additional 715 716 information that was reasonably requested by the mortgagee, and, if not, the stated reason for not doing so, (ix) if information provided by 717 718 the mortgagor is no longer current for purposes of evaluating a 719 foreclosure alternative, a description of the out-of-date information 720 and an explanation as to how and why such information is no longer current, (x) whether the mortgagee has provided a reasonable 722 explanation of the basis for a decision to deny a request for a loss 723 mitigation option or foreclosure alternative and whether the mediator

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is aware of any material reason not to agree with that decision, (xi) whether the mortgagee has complied with the timeframes set forth in this subdivision for responding to requests for decisions, (xii) if a subsequent mediation session is expected to occur, a general description of the expectations for such subsequent session and for the parties prior to such subsequent session and, if not otherwise addressed in the report, whether the parties satisfied the expectations set forth in previous reports, and (xiii) a determination of whether the parties will benefit from further mediation. The mediator shall deliver a copy of such report to each party to the mediation when the mediator files the report. The parties shall have the opportunity to submit their own supplemental information following the filing of the report, provided such supplemental information shall be submitted not later than five business days following the receipt of the mediator's report. Any request by the mortgagee to the mortgagor for additional or updated financial documentation shall be made in writing. The court may impose sanctions on any party or on counsel to a party if such party or such counsel engages in intentional or a pattern or practice of conduct during the mediation process that is contrary to the objectives of the mediation program. Any sanction that is imposed shall be proportional to the conduct and consistent with the objectives of the mediation program. Available sanctions shall include, but not be limited to, terminating mediation, ordering the mortgagor or mortgagee to mediate in person, forbidding the mortgagee from charging the mortgagor for the mortgagee's attorney's fees, awarding attorney's fees, and imposing fines. In the case of egregious misconduct, the sanctions shall be heightened. The court shall not award attorney's fees to any mortgagee for time spent in any mediation session if the court finds that such mortgagee has failed to comply with this subdivision, unless the court finds reasonable cause for such failure.

(3) [Not later than two days after the conclusion of the first mediation session, the mediator shall determine whether the parties will benefit from further mediation. The mediator shall file with the

court a report setting forth such determination and mail a copy of such report to each appearing party.] If the mediator reports to the court that the parties will not benefit from further mediation, the mediation period shall terminate automatically. If the mediator reports to the court after the first or second mediation session that the parties may benefit from further mediation, the mediation period shall continue. [Either party's failure to comply with the documentation requirements of this section or section 49-31*l* shall not be grounds for terminating the mediation period before a second mediation session is conducted.]

- (4) [If the mediator has submitted a report to the court that the parties may benefit from further mediation pursuant to subdivision (3) of this subsection, not more than two days after the conclusion of the mediation, but not later than the termination of the mediation period set forth in subdivision (1) of this subsection, the mediator shall file a report with the court describing the proceedings and specifying the issues resolved, if any, and any issues not resolved pursuant to the mediation. The filing of the report shall terminate the mediation period automatically.] If the mediation period concludes and certain issues have not been resolved pursuant to the mediation, the mediator may refer the mortgagor to any appropriate community-based services that are available in the judicial district, but any such referral shall not cause a delay in the mediation process.
- (5) The Chief Court Administrator shall establish policies and procedures to implement this subsection. Such policies and procedures shall, at a minimum, provide that the mediator shall advise the mortgagor at the first [mediation session] meeting required by [subdivision (2) of this subsection] subdivision (4) of subsection (c) of section 49-31*l*, as amended by this act, that: (A) Such mediation does not suspend the mortgagor's obligation to respond to the foreclosure action beyond the limited time frame described in subdivision (6) of subsection (c) of section 49-31*l*, as amended by this act; and (B) a judgment of strict foreclosure or foreclosure by sale may cause the mortgagor to lose the residential real property or real property owned by a religious organization to foreclosure.

792 (6) In no event shall any determination issued by a mediator under 793 this program form the basis of an appeal of any foreclosure judgment.

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- (7) The foreclosure mediation program shall terminate when all mediation has concluded with respect to any foreclosure action with a return date during the period from July 1, 2009, to June 30, 2014, inclusive.
- (8) At any time during the mediation period, the mediator may refer a mortgagor who is the owner-occupant of one-to-four family residential real property to the mortgage assistance programs, except that any such referral shall not prevent a mortgagee from proceeding to judgment when the conditions specified in subdivision (6) of subsection (c) of section 49-31*l*, as amended by this act, have been satisfied.
  - (9) (A) The mediation period shall conclude following the third mediation session or if more than seven months have elapsed since the return date. Not later than fifteen days following the conclusion of the mediation period, and any subsequent extended mediation sessions held in accordance with this subdivision, any party may move for, or the mediator may request, an extension of the mediation period. The court shall grant only one additional mediation session per motion or request upon a finding that it is highly probable the parties will reach an agreement through mediation. The court may also grant one additional mediation session per motion or request upon a finding that any party has engaged, either intentionally or by a pattern or practice, in conduct that is contrary to the objectives of the mediation program. The court shall make its ruling not later than twenty days after the filing of such motion or request, and no judgment of strict foreclosure or any judgment ordering a foreclosure sale shall be entered until (i) the court denies the motion or request, or (ii) the conclusion of the subsequent extended mediation session, except as provided in subparagraph (B) of this subdivision. Upon the grant of an additional mediation session following the proper finding, the court shall establish a reasonably expeditious deadline for such subsequent

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extended mediation session to occur. Such extended mediation period
 shall conclude following such subsequent extended mediation session.

- (B) The mediation period may be extended for one additional mediation session without a hearing held pursuant to this subdivision provided all parties to the mediation agree that such parties would benefit from such a session and, in consultation with the mediator, establish a reasonably expeditious deadline for such session to take place.
- (C) To determine whether to extend mediation, the court may 833 834 consider all matters that have arisen in the mediation, including, but 835 not limited to, the number of motions to extend mediation, the reasons 836 for which an agreement has not been reached, the objectives of the 837 mediation program, the extent to which the parties will benefit from 838 further mediation, the reports submitted by the mediator, papers 839 submitted in connection with any motion, and any supplemental 840 reports submitted by a party. The court shall articulate its reasons in the order granting or denying any such motion or request to extend 841 842 mediation.
- 843 (10) For any case pending as of October 1, 2013, in which mediation is ongoing, (A) if three or fewer sessions have been held, such case 844 845 shall be treated as if no sessions have been held as of said date for 846 purposes of subdivision (9) of this subsection, and (B) if four or more 847 sessions have been held, then any party or the mediator may move to terminate the mediation period or extend such period in accordance 848 849 with subdivision (9) of this subsection and, if no such motion to extend is made, the mediation period shall conclude after the third mediation 850 851 session occurring after October 1, 2013.
- (d) (1) Not later than February 14, 2014, the Chief Court
  Administrator shall submit, in accordance with the provisions of
  section 11-4a, to the joint standing committee of the General Assembly
  having cognizance of matters relating to banks, a summary regarding
  the mediation program and a general summary of the data collected in

the reports submitted pursuant to subdivision (2) of subsections (b) and (c) of this section from July 1, 2013, to December 31, 2013, inclusive. Such summaries shall include, but not be limited to, the aggregate data regarding the number of cases in mediation, the number of mediation sessions held, the number of agreements reached before the conclusion of the mediation period, the number of motions or requests for an extension or continuance and the identity of the party that made such a motion or request, whether the loan at issue was serviced by a third party, the judicial district in which the mediation took place and whether the mortgagor was self-represented. 

- (2) Not later than February 14, 2015, the Chief Court Administrator shall submit, in accordance with the provisions of section 11-4a, to the joint standing committee of the General Assembly having cognizance of matters relating to banks, a summary of the reports submitted from July 1, 2013, to December 31, 2014, inclusive, pursuant to subdivision (2) of subsections (b) and (c) of this section. The detailed data points for such summary, including data to be collected but not reported, shall be developed by the Chief Court Administrator in consultation with representatives from the Governor's office, the banking industry and consumer advocates.
- Sec. 5. (NEW) (*Effective July 15, 2013*) (a) In a foreclosure action, the mortgagee may, notwithstanding any other law or rule to the contrary, file a motion for judgment of foreclosure simultaneously with a motion for default for failure to appear, if such mortgagee proves, by clear and convincing evidence and the use of a proper affidavit, that the real property that is the subject of the foreclosure action is not occupied by a mortgagor, tenant or other occupant and not less than three of the following conditions exist:
- 885 (1) Statements of neighbors, delivery persons or government 886 employees indicating that the property is vacant and abandoned;
- 887 (2) Windows or entrances to the property that are boarded up or closed off or multiple window panes that are damaged, broken or

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- 890 (3) Doors to the property are smashed through, broken off, 891 unhinged or continuously unlocked;
- 892 (4) Risk to the health, safety or welfare of the public or any 893 adjoining or adjacent property owners that exists due to acts of 894 vandalism, loitering, criminal conduct or the physical destruction of 895 the property;
- 896 (5) An order by municipal authorities declaring the property to be 897 unfit for occupancy and to remain vacant and unoccupied;
- (6) The mortgagee secured or winterized the property due to the property being deemed vacant and unprotected or in danger of freezing; or
  - (7) A written statement issued by any mortgagor or tenant expressing the clear intent of all occupants to abandon the property.
  - (b) A foreclosure action shall not proceed under the expedited procedures contemplated under subsection (a) of this section if there is on the property (1) an unoccupied building undergoing construction, renovation or rehabilitation that is (A) proceeding diligently toward completion, and (B) in compliance with all applicable ordinances, codes, regulations and statutes, (2) a secure building occupied on a seasonal basis, or (3) a secure building that is the subject of a probate action to quiet title or other ownership dispute.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 15, 2013	49-31k
Sec. 2	July 15, 2013	49-31 <i>l</i>
Sec. 3	July 15, 2013	49-31m
Sec. 4	July 15, 2013	49-31n
Sec. 5	July 15, 2013	New section

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

State Impact: None

Municipal Impact: None

#### Explanation

The bill expands the scope of the foreclosure mediation program located within the Judicial Department and does not result in a fiscal impact. This bill conforms statute to current practice as the foreclosure mediation program already covers all types of settlement options, including short sales and deeds in lieu of foreclosure.

House "A" (LCO 7552) is technical and results in no fiscal impact.

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State Impact: None

Municipal Impact: None

## OLR Bill Analysis sHB 6355 (as amended by House "A")\*

#### AN ACT CONCERNING HOMEOWNER PROTECTION RIGHTS.

#### SUMMARY:

This bill expands the scope of the state's foreclosure mediation program by requiring that the program also address the disposition of property through means other than foreclosure, including short sales and deeds in lieu of foreclosure. It adds a requirement that mediators be unbiased and prohibits them from giving legal advice to any party in mediation.

The bill extends the foreclosure mediation program two years, to June 30, 2014, for foreclosure actions with return dates of July 1, 2008 through June 30, 2009. The program already runs until June 30, 2014 for foreclosure actions with return dates of July 1, 2009 through June 30, 2014.

The bill identifies the "objectives of the mediation program" and requires parties to attend foreclosure mediation sessions having the "ability to mediate," which means a willingness and a reasonable ability to participate in the mediation process.

It establishes a pre-mediation process, during which the mediator and the mortgagor must meet. A newly prescribed mediation information form must be used for foreclosure actions with certain return dates.

The bill requires the delivery of (1) a complete financial package, from the mortgager to the mortgagee, in connection with a request for a foreclosure alternative and (2) an account history and related information from the mortgagee to the mediator and the mortgagor after receiving notification that the case has been assigned to

mediation.

The bill requires the mediator to file a report with the court within three business days after each mediation session indicating, among other things, whether the parties will benefit from further mediation. It establishes new requirements for when to end or extend the mediation period.

The bill requires the chief court administrator to submit summaries of the mediators' reports to the Banks Committee by February 14, 2014 and February 14, 2015. She must work with the governor's office, the banking industry, and consumer advocates to develop some of the required data.

Lastly, the bill establishes expedited foreclosure procedures for vacant and abandoned properties.

\*House Amendment "A" replaces the underlying bill with similar provisions, making numerous minor and technical changes. It also (1) requires the chief court administrator to report on the mediation program to the Banks Committee, (2) deletes the provisions on special pleadings for mortgagors and recording fees, and (3) changes the effective date to July 15, 2013 instead of upon passage.

EFFECTIVE DATE: July 15, 2013

#### FORECLOSURE MEDIATION PROGRAM

#### § 3 — Scope of the Program

By law, the chief court administrator must, in each judicial district, establish a foreclosure mediation program in actions to foreclose mortgages on residential real property or real property owned by a religious organization.

By law, foreclosure mediation must address all issues of foreclosure, including:

1. reinstatement of the mortgage,

- 2. assignment of law days,
- 3. assignment of sale date,
- 4. restructuring of the mortgage debt, and
- 5. foreclosure by decree of sale.

The bill expands the scope of foreclosure mediation to include the disposition of the property through means other than foreclosure, including short sales and deeds in lieu of foreclosure.

By law, foreclosure mediation must be conducted by foreclosure mediators who (1) are employed by the Judicial Branch, (2) are trained in mediation and all relevant aspects of the law, (3) know about available community-based resources, and (4) know about the mortgage assistance programs. The bill requires mediators to be unbiased and prohibits them from giving legal advice to any party in mediation.

## § 1 — Objectives of the Program

Objectives of the mediation program include:

- 1. determining whether the parties can reach an agreement that will (a) avoid foreclosure by considering any loss mitigation options available through the mortgagee or (b) expedite or facilitate the foreclosure in a manner acceptable to the parties and
- 2. an expectation that all parties will try to reach such determination with reasonable speed and efficiency by participating in the mediation process in good faith without unreasonable and unnecessary delays.

#### § 1 — Definitions

By law, "mortgagor" means: (1) the owner-occupant of one-to-four family residential real property located in Connecticut who is also the borrower under a mortgage encumbering such residential real

property, which is the primary residence of the owner-occupant, or (2) a religious organization that is the owner of real property located in Connecticut and the borrower under a mortgage encumbering such real property. The bill explicitly excludes from the definition of mortgagor an heir or occupying nonowner of a property encumbered by a reverse annuity mortgage.

The bill defines "mortgagee" as the owner or servicer of the debt secured by a mortgage on residential real property or real property owned by a religious organization securing a loan made primarily for personal, family, religious, or household purposes that is the subject of a foreclosure action. Under current law, a mortgagee is the original owner or its successors or assigns who is the holder of any such mortgage.

Under the bill, "ability to mediate" means exhibiting a willingness, including a reasonable ability, to participate in the mediation process (1) in a manner consistent with the objectives of the mediation program and (2) in conformity with any obligations imposed by the program, including:

- a willingness and reasonable ability to respond to questions and specify or estimate when particular decisions will be made or particular information will be provided and
- 2. with respect to mortgagees, a reasonable familiarity with the loan file, the loss mitigation options available to the mortgagor, and the material issues raised in prior mediation sessions which may be achieved by becoming reasonably familiar with the mediator reports.

## § 2 — FORECLOSURE MEDIATION TIMELINES

Under current law, the foreclosure mediation program establishes separate timelines and requirements depending on the return date (i.e. the day by which certain action must be taken) of the foreclosure action, as follows:

1. return date of July 1, 2008 through June 30, 2009, for residential real property;

- 2. return date of July 1, 2009 through June 30, 2014, for residential real property; and
- 3. return date of October 1, 2011 through June 30, 2014, for real property owned by a religious organization.

# Return Date of July 1, 2008 through June 30, 2009 for Residential Real Property

By law, the foreclosure mediation program for foreclosure actions on residential real property with return dates from July 1, 2008 through June 30, 2009 closed June 30, 2012. With regard to such return dates, on or after July 1, 2012, (1) no foreclosure action may commence and (2) no foreclosure mediation request form may be submitted to the court. This bill reopens and extends the foreclosure mediation program for foreclosure actions on residential real property with return dates from July 1, 2008 through June 30, 2009 by two years, through June 30, 2014. Therefore, the court is prohibited from accepting foreclosure mediation request forms on or after July 1, 2014 for foreclosure actions with return dates from July 1, 2008 through June 30, 2009.

By law, when a mortgagee begins an action for the foreclosure of a mortgage on residential real property with a return date from July 1, 2008 through June 30, 2009, the following process and timeline apply:

- 1. the mortgagee must give notice to the mortgagor of the foreclosure mediation program and, among other things, provide a foreclosure mediation request form;
- 2. a mortgagor may request foreclosure mediation by submitting the foreclosure mediation request form to the court and filing an appearance within 15 days after the return date for the foreclosure action; and
- 3. upon receipt of the foreclosure mediation request form, the court

must notify each appearing party that a foreclosure mediation request form has been submitted by the mortgagor.

Under current law, the court may grant a mortgagor permission to submit a foreclosure mediation request form and file an appearance after the 15-day period if good cause is shown, but no foreclosure mediation request form may be submitted and no appearance may be filed more than 25 days after the return date. The bill removes the 25-day limit and allows the court to extend the period so long as good cause is shown.

## Return Date of July 1, 2009 through June 30, 2014 for Residential Real Property; and October 1, 2011 through June 30, 2014 for Real Property Owned by a Religious Organization

The bill makes several changes to the foreclosure mediation timeline and requirements for foreclosure actions with a return date of July 1, 2009 through June 30, 2014, for residential real property and October 1, 2011 through June 30, 2014, for real property owned by a religious organization, as follows.

**Mediation Information Form.** By law, when a mortgagee begins foreclosure action on residential real property with a return date on or after July 1, 2009, or, with respect to real property owned by a religious organization, a return date on or after October 1, 2011, the mortgagee must give notice to the mortgagor of the foreclosure mediation program. The notice must include:

- 1. a copy of the notice of foreclosure mediation;
- 2. a copy of the foreclosure mediation certificate form;
- 3. a blank appearance form; and
- 4. with respect to an action for the foreclosure of a mortgage on residential real property with a return date on or after October 1, 2011, a mediation information form and a notice containing contact information for authority-approved consumer credit counseling agencies.

The bill limits the use of the current mediation information to foreclosure actions with a return date from October 1, 2011 through September 30, 2013, and establishes a new mediation information form which must be used for an action to foreclose a mortgage on residential real property with a return date on or after October 1, 2013. The new mediation information form must:

- 1. instruct the mortgagor on the objectives of the mediation program,
- 2. explain the process of preliminary meetings with the mediator,
- 3. instruct the mortgagor to begin gathering financial documentation commonly used in foreclosure mediation; and
- 4. include contact information for authority-approved consumer counseling agencies.

The bill requires the chief court administrator to design the mediation information form, in consultation with banking industry representatives and consumer advocates, to further the objectives of the program.

**Preparation for Mediation**. By law, the court issues a notice of foreclosure mediation to the mortgagor within three business days after the date the mortgagee returns the writ to the court. Under current law, the notice must (1) instruct the mortgagor to file the appearance and foreclosure mediation certificate forms with the court within 15 days after the return date for the foreclosure action and (2) remind the mortgagor to deliver the completed mediation information form and the accompanying documentation. The bill limits the reminder to complete the mediation information form to actions with a return date on or after October 1, 2011 through September 30, 2013. For actions with a return date on or after October 1, 2013, the bill requires that the notice instruct the mortgagor, for purpose of pre-mediation meetings and mediation, to begin gathering financial information commonly used in foreclosure mediation.

By law, authority-approved housing counseling agencies may help prepare the mediation information form. The bill broadens this by allowing them to help prepare for mediation in general.

**Assignment of Case to Mediation.** Under current law, the court must schedule a date for foreclosure mediation and notify all appearing parties of the date when it receives the mortgagor's appearance and foreclosure mediation certificate forms, provided the court confirms the defendant in the foreclosure action is a mortgagor and the mortgagor has sent a copy of the mediation certificate form to the plaintiff.

The bill instead requires that the court assign the case to mediation at this time and notify all appearing parties of the assignment and of an e-mail address to be used for all mediation-related communications. The bill prohibits the court from assigning the case to mediation if the appearance and foreclosure mediation certificate forms are not received from the mortgagor within 15 days after the return date.

**Account History Requirement.** The bill requires the mortgagee or its counsel, upon receiving the notice of assignment of the case to mediation and within 35 days of the return date, to send via e-mail to the mediator and via first class, priority, or overnight mail to the mortgagor:

- 1. an account history identifying all credits and debits assessed to the loan account and any related escrow account in the immediately preceding 12 months and an itemized statement of the amount needed to reinstate the mortgage, with information, written in plain language, to explain any codes used in the history and statement which are not otherwise self-explanatory;
- 2. the name, business mailing address, e-mail address, fax number, and direct telephone number of someone who can respond with reasonable adequacy and promptness to questions about the information submitted, and provide prompt updates to such contact information;

3. all reasonably necessary forms and a list of all documentation reasonably needed for the mortgagee to evaluate the mortgagor for common foreclosure alternatives that are available through the mortgagee, if any;

- 4. a copy of the note and mortgage;
- 5. summary information regarding the status of any pending foreclosure avoidance efforts being undertaken by the mortgagee;
- 6. a copy of any loss mitigation affidavit filed with the court; and
- 7. at the mortgagee's option, (a) the history of foreclosure avoidance efforts, (b) information regarding the condition of the mortgaged property, and (c) other information the mortgagee determines relevant to meeting the objectives of the mediation program.

**Mediator and Mortgagor Pre-mediation Meetings.** The bill requires the court to (1) assign a mediator and (2) schedule a meeting with the mediator and the mortgagor after the mediator receives the account history information. The court must hold the meeting if possible within 49 days following the return date. The notice of the meeting must instruct the mortgagor to (1) complete the forms before the meeting and (2) provide the forms and listed documentation, provided by the mortgagee, at the pre-mediation meeting.

The bill requires the mediator, at the meeting, to review the forms and documentation with the mortgagor along with the information supplied by the mortgagee. This review is to (1) discuss the options available to the mortgagor, including community-based resources, and (2) help the mortgagor complete the forms and provide the documentation necessary for the mortgagee to evaluate the mortgagor for foreclosure alternatives.

The bill allows the mediator to schedule subsequent meetings with

the mortgagor and determine whether any mortgagor may be excused from appearing in person at any subsequent meeting.

**Delivery of Forms and Documents to Mortgagee.** The bill requires the mediator to, as soon as practicable within 84 days following the return date, facilitate and confirm submission of the forms and documentation by the mortgagor to (1) the mortgagee's counsel electronically and (2) at the mortgagee's election, directly to the mortgagee per the mortgagee's instruction.

Mediator's Report to the Court and the Court's Notice. The bill also requires the mediator to, as soon as practicable within 84 days following the return date, file a report with the court, based on the mortgagor's attendance at the meetings and the extent the mortgagor completed the forms and furnished the required documentation, or failed to perform such tasks through no material fault of the mortgagee. The report must indicate:

- 1. whether mediation must be scheduled with the mortgagee,
- 2. whether the mortgagor attended scheduled meetings with the mediator,
- 3. whether the mortgagor fully or substantially completed the forms and provided the documentation requested by the mortgagee,
- 4. the date on which the mortgagee supplied the forms and documentation, and
- 5. any other information the mediator determines to be relevant to the objectives of the mediation program.

The bill specifies that no meeting or communication between the mediator and mortgagor should be treated as an impermissible *ex parte* communication.

If the mediator determines that the mortgagee must participate in

mediation, the court must promptly issue notice of this to all parties and schedule a mediation session between the mortgagee and mortgagor. The bill requires that the first mediation session be held within five weeks following the submission of the required forms and documentation to the mortgagee.

If the mediator determines that no sessions between the mortgagee and mortgagor should be scheduled, the court must promptly issue notice of this to all parties and mediation must be terminated. The bill allows any mortgagor wishing to contest this determination to petition the court and show good cause for being included in the mediation program, including (1) a material change in financial circumstances or (2) a mistake or misunderstanding of the facts by the mediator.

**Court Referral to Mediation.** Under current law, the court may refer a foreclosure action to the foreclosure mediation program at any time if (1) the mortgagor has filed an appearance and (2) the court sends a notice to each appearing party within three business days after making the referral. The bill limits the referral to when good cause is shown. The bill specifies that, when determining whether good cause exists, the court must consider (1) whether the parties are likely to benefit from mediation and (2) in the case of a referral after prior attempts at mediation have been terminated, whether there has been a material change in circumstances.

Under current law, the court's referral notice schedules the first foreclosure mediation session within 35 days after the date of the referral. The bill instead requires the referral notice to assign the case to mediation and require the parties to participate in the pre-mediation process (described above). The court must establish deadlines to ensure that the pre-mediation process is completed as expeditiously as possible.

**Special Pleadings during the Eight-month Stay**. Under current law, there is an eight-month stay on pleadings from the return date of the foreclosure action. The bill allows the mortgagor to file an answer,

special defenses, or counterclaims during this period.

## Strict Foreclosure/Foreclosure by Sale (see BACKGROUND).

Under current law, a judgment of strict foreclosure or foreclosure by sale cannot be entered on a mortgage for residential real property or real property owned by a religious organization that is in foreclosure mediation unless (1) the mediation period has expired or terminated, and (2) if it is less than eight months after the return date, 15 days have passed since the mediation period terminated. The bill requires that if it is less than eight months after the return date and 15 days have passed since the period terminated, any pending motions or request to extend the mediation period must also be heard and denied by the court before any such judgment can be ordered.

# § 4 — MEDIATION PERIOD, INFORMATION REQUIRED, AND TERMINATION

By law, the mediation period, information required, and mediation termination depend on the return date of the foreclosure action, as follows:

- 1. return date of July 1, 2008 through June 30, 2009, for residential real property;
- 2. return date of July 1, 2009 through June 30, 2014, for residential real property; and
- 3. return date of October 1, 2011 through June 30, 2014, for real property owned by a religious organization.

The following information applies to all return dates unless otherwise stated.

## Conclusion of the Mediation Period

Under current law, the mediation period must conclude within 60 days after the return date for the foreclosure action except the court has the discretion to, for good cause shown, (1) extend, up to 30 days, or shorten the mediation period on its own motion or upon motion of

any party, or (2) extend by up to 30 days the mediation period upon written request of the mediator. The bill instead requires the mediation period to end by the end of the third mediation session or seven months after the return date, whichever is earlier. It removes the 30-day limit on the court's discretion to extend the period.

Under current law, the court has the discretion to extend or shorten the mediation period for good cause. The bill limits the exercise of this discretion to only if a party or the mediator makes such a request.

# Appearance at Mediation Sessions

Current law requires that the mortgagor and mortgagee appear in person at each mediation session and with authority to agree to a proposed settlement. The bill requires, instead, that the parties appear at each session with the ability to mediate. Current law makes an exception for a mortgagee who is represented by counsel under certain circumstances. The bill makes this exception apply to all parties, but requires that the mortgagor attend the first mediation session in person.

Under current law, following the first mediation session, if there are two or more mortgagors, only one mortgagor must appear in person at each subsequent mediation session unless good cause is shown, if the other mortgagors are available (1) during the mediation session and (2) to participate in the mediation session by speakerphone, if an opportunity is afforded for confidential discussions among the mortgagors and the mortgagors' counsel. The bill removes the condition that there must be an opportunity for confidential discussions and limits this provision to apply to mortgagors who represent themselves.

The bill allows the mediator to grant permission to a party to participate in the mediation session by telephone if the party suffers from a disability or other significant hardship that imposes an undue burden on such party to appear in person.

The bill allows a mortgagor's spouse, who is not a mortgagor but who lives in the subject property, to appear at each mediation session, if (1) all appearing mortgagors consent, in writing, to the spouse's appearance or the spouse shows good cause for his or her appearance and (2) the mortgagors consent, in writing, to the disclosure of nonpublic personal information to the spouse.

# Complete Financial Package

If the mortgagor has submitted a complete package of financial documentation in connection with a request for a particular foreclosure alternative, the bill requires the mortgagee to (1) respond with a decision within 35 days from the receipt of the completed package and (2) if the decision is a denial, provide the reasons for the denial.

The bill requires the mortgagee to request any missing or additional information within a reasonable period of time of that evaluation if (1) the mortgagor submitted a financial package that is not complete or (2) the mortgagee's evaluation of a complete package reveals that additional information is necessary to underwrite a request for a foreclosure alternative.

The bill allows the mortgagee's response date to be extended beyond the 35-day deadline if the mortgagee's evaluation of a complete package reveals that additional information is necessary to underwrite the request, but only for so long as is reasonable given (1) the timing of the mortgagor's submission of the additional information and (2) the nature and context of the required underwriting.

# Mediator's Report

The bill requires the mediator to file a report with the court within three business days after each mediation session. The report must indicate:

1. the extent to which each party complied with the mediation program requirements;

2. whether the mortgagor submitted a complete package of financial documentation to the mortgagee;

- 3. a general description of the foreclosure alternative being requested by the mortgagor;
- 4. whether the mortgagor has previously been evaluated for similar requests, and, if so, whether there has been any apparent change in circumstances since the decision in the prior evaluation;
- 5. whether the mortgagee has responded to the mortgagor's request for a foreclosure alternative and, if so, a description of the response and whether the mediator is aware of any material reason not to agree with the response;
- 6. whether the mortgagor has responded to an offer made by the mortgagee on a reasonably timely basis, and if so, an explanation of the response;
- 7. whether the mortgagee has requested additional information from the mortgagor and, if so, the stated reasons for the request and the date by which such additional information must be submitted;
- 8. whether the mortgagor has supplied, on a reasonably timely basis, any additional information that was reasonably requested by the mortgagee, and, if not, the stated reason for not doing so;
- 9. if information provided by the mortgagor is no longer current for purposes of evaluating a foreclosure alternative, a description of the out-of-date information and an explanation of how and why such information is no longer current;
- 10. whether the mortgagee has provided a reasonable explanation of the basis for a decision to deny a request for a loss mitigation option or foreclosure alternative and whether the mediator is aware of any material reason not to agree with that decision;

11. whether the mortgagee has complied with the bill's timeframes for responding to requests for decisions;

- 12. if a subsequent mediation session is expected to occur, a general description of the expectations for that session and for the parties prior to that session, and if not already addressed in the report, whether the parties satisfied the expectations described in previous reports; and
- 13. whether the parties will benefit from further mediation.

The bill requires the mediator to deliver a copy of the report to all the parties at the time he or she files it with the court. The bill allows the parties the opportunity to submit their own supplemental information following the filing of the mediator's report but they must do so within five business days after receiving the mediator's report. Requests for additional or updated financial documentation must be made in writing.

#### **Court Sanctions**

The bill allows the court to impose sanctions on any party or on a party's counsel who, during the mediation process, engages in intentional, or a pattern or practice of, conduct contrary to the objectives of the mediation program.

Under the bill, any sanction imposed must be proportional to the conduct and consistent with the objectives of the mediation program. Available sanctions include (1) terminating mediation, (2) ordering the mortgager or mortgagee to mediate in person, (3) forbidding the mortgagee from charging the mortgager for the mortgagee's attorney's fees, (4) awarding attorney's fees, and (5) imposing fines. In egregious situations the sanctions must be more severe.

By law, the court is prohibited from awarding attorney's fees to a mortgagee for time spent in any mediation session if the mortgagee fails to comply with the requirements of the mediation sessions without good cause.

### Continuation of the Mediation Sessions

Under current law, if the mediator reports to the court after the first mediation session that the parties may benefit from further mediation, the mediation period must continue. The bill extends this to the second session.

Under current law, for foreclosure actions with a return date of July 1, 2009 through June 30, 2014 for residential real property and return date of October 1, 2011 through June 30, 2014 for real property owned by a religious organization, failure to comply with the documentation requirements of the mediation program is not grounds for terminating the mediation period before a second mediation session is conducted. The bill deletes this provision.

Under current law, if the mediation period ends with unresolved issues, the mediator is allowed to refer the mortgagor to appropriate community-based services available in the judicial district, where the mediation is taking place. The bill allows the referral to these service in any judicial districts.

#### Policies and Procedures

Under current law, the chief court administrator must establish policies and procedures that, at a minimum, require the mediator to advise the mortgagor at the first mediation session that (1) mediation does not suspend the mortgagor's obligation to respond to the foreclosure action and (2) a judgment of strict foreclosure or foreclosure by sale may cause the mortgagor to lose the property to foreclosure. The bill requires that the mediator provide this advice at the first pre-mediation meeting instead. For foreclosure actions with a return date of July 1, 2008 through June 30, 2009, the bill removes the requirement to advise the mortgagor that mediation does not suspend the mortgagor's obligation to respond to the foreclosure action.

#### Conclusion or Extension of the Mediation Period

The bill specifies that the mediation period ends after the third mediation session or if seven months have passed since the return

date. It allows the period to be extended if a party or the mediator requests an extension within 15 days after the conclusion of the period and any extended sessions. The court must make its ruling within 20 days after the filing of the motion or request and is limited to granting one session per request if it is highly probably that the parties will reach an agreement. A judgment of strict foreclosure or foreclosure by sale cannot be entered until the court denies the motion or request to extend the mediation period or at the end of any extended sessions granted. The bill requires the court to set an expeditious deadline for any extended mediation sessions granted.

The bill allows the court to consider all matters that have come up in mediation when determining whether to extend mediation, including:

- 1. the number of motions to extend mediation,
- 2. the reasons why an agreement has not been reached,
- 3. the objectives of the mediation program,
- 4. whether parties will benefit from further mediation,
- the mediator's reports,
- 6. papers that are submitted with motions, and
- 7. supplemental reports submitted by the parties.

The court must include its reasons in the order granting or denying a motion or request to extend mediation.

Under the bill, if all parties agree that they would benefit from an additional session, the mediation period may be extended for one session without a hearing. The parties must consult with the mediator to set an expeditious deadline for the additional session.

## Cases Pending on October 1, 2013

For any case pending on October 1, 2013 in which mediation is

ongoing, the bill specifies how sessions should be counted for purposes of determining if mediation should end or be extended. Specifically, if three or fewer sessions have been held by that date, the case must be treated as if no sessions have been held. But, if four or more sessions have been held, any party or the mediator may move to end or extend mediation. If no motion is filed, the mediation period ends after the third session that is held after October 1, 2013.

## § 4 — REPORTING REQUIREMENT

The bill requires the chief court administrator to submit to the Banks Committee, by February 14, 2014, a summary of the mediation program and specified data collected from the mediators' reports that were submitted from July 1, 2013 to December 31, 2013. The summary must include:

- the aggregate number of (a) cases in mediation, (b) mediation sessions held, (c) agreements reached before the conclusion of the mediation period, and (d) motions or requests for an extension or continuance and the identity of the party that made such a motion or request;
- 2. whether the loan was serviced by a third party;
- 3. the judicial district where the mediation took place; and
- 4. whether the mortgagor was self-represented.

The bill also requires the chief court administrator to submit a second summary to the Banks Committee, by February 14, 2015, of data collected from mediators' reports submitted from July 1, 2013 to December 31, 2014. The chief court administrator must work with the governor's office, the banking industry, and consumer advocates to develop the data points required for the second summary, including data to be collected but not reported.

# § 5 — EXPEDITED FORECLOSURE PROCEDURES FOR VACANT AND ADANDONED PROPERTIES

# **Expedited Proceedings Permitted**

The bill allows an expedited foreclosure action by allowing a mortgagee to file a motion for judgment of foreclosure simultaneously with a motion for default for failure to appear. This is allowed only if the mortgagee proves by clear and convincing evidence, and with a proper affidavit, that (1) the real property that is the subject of the foreclosure action is not occupied by a mortgagor, tenant, or other occupant and (2) at least three of the following conditions exist:

- 1. statements of neighbors, delivery persons, or government employees indicate that the property is vacant and abandoned;
- 2. windows or entrances are boarded up or closed off or multiple window panes are damaged, broken, or unrepaired;
- 3. doors to the property are smashed through, broken off, unhinged, or continuously unlocked;
- 4. acts of vandalism, loitering, criminal conduct, or physical destruction of the property create a risk to the health, safety, or welfare of the public or any adjoining or adjacent property owners;
- 5. a municipal order declares the property (a) unfit for occupancy and (b) must remain vacant and unoccupied;
- 6. the mortgagee secured or winterized the property because the property was deemed vacant and unprotected or in danger of freezing; or
- 7. a written statement by any mortgagor or any tenant expressing the clear intent of all occupants to abandon the property.

# **Expedited Proceedings Prohibited**

The bill prohibits a foreclosure action from proceeding under expedited procedures if the property includes any of the following:

1. an unoccupied building undergoing construction, renovation, or

rehabilitation that is moving toward completion and is in compliance with all applicable ordinances, codes, regulations, and statutes;

- 2. a secure building occupied on a seasonal basis; or
- 3. a secure building that is the subject of a probate action to quiet title or other ownership dispute.

#### BACKGROUND

## Related Bill

HB 6419 (File 214), favorably reported by the Housing Committee, extends the judicial foreclosure mediation program by two years, until July 1, 2016. This extension applies to foreclosure actions with return dates on or after July 1, 2009 for residential real property and October 1, 2011 for real property owned by a religious organization.

# Foreclosure by Sale

With a decree of sale, the court (1) establishes the time and manner of the sale, (2) appoints a committee to sell the property, and (3) appoints three appraisers to determine the value of the property. The borrower may stop the foreclosure proceedings at any time before the sale by paying the balance due on the mortgage. If no such payment is made, the committee must go forward with the sale. The lender may sue to obtain a deficiency judgment.

#### Strict Foreclosure

With strict foreclosure, no actual foreclosure sale is held. Instead, the lender goes to court to try and obtain a court order demonstrating the borrower is in default of the mortgage. If successful, the title transfers to the lender immediately. However, the court sets an amount of time in which the borrower may redeem the property. If he or she fails to do so, the title becomes absolute to the lender and the borrower no longer has any claim to the property. The lender then has 30 days to record a certificate of foreclosure, which must contain a description of the property, the foreclosure proceedings, the mortgage,

and the date the title became absolute.

## **COMMITTEE ACTION**

**Banks Committee** 

Joint Favorable Substitute

Yea 11 Nay 6 (03/14/2013)

**Judiciary Committee** 

Joint Favorable

Yea 31 Nay 11 (04/24/2013)

Planning and Development Committee

Joint Favorable

Yea 13 Nay 5 (05/06/2013)